

City Council Transmittal – IE3.7 High Park Movement Strategy - Final Report

Date:September 26, 2023To:TTC BoardFrom:Director – Commission Services

Summary

City Council on May 10, 11 and 12, 2023, considered the subject item and has forwarded a copy of City Council's decision to the TTC Board for consideration.

Recommendations

It is recommended that the TTC Board:

1. Direct staff to investigate the feasibility of improving routing and/or service frequency of transit service within and around High Park as part of the Toronto Transit Commission's annual service planning process.

Signature

Chrisanne Finnerty Director – Commission Services

Attachments

Attachment 1 – City Council Decision – IE3.7 – High Park Movement Strategy - Final Report



City Clerk's Office

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In reply please quote: Ref.: 23-IE3.7

(Sent by Email)

June 26, 2023

TORONTO TRANSIT COMMISSION BOARD:

commissionservices@ttc.ca chrisanne.finnerty@ttc.ca

Subject: Infrastructure and Environment Committee Item 3.7 High Park Movement Strategy - Final Report (Ward 4)

City Council on May 10, 11 and 12, 2023, considered <u>Item IE3.7</u>, and a copy is attached for your information or appropriate action.

Yours truly,

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for City Clerk

S. Przezdziecki/ab

Attachment

c. City Manager

Infrastructure and Environment Committee

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	Amended	Ward: 4

High Park Movement Strategy - Final Report

City Council Decision

City Council on May 10, 11 and 12, 2023, adopted the following:

1. City Council amend the preferred strategy for travel network improvements in High Park as described in the report (April 12, 2023) from the General Manager, Parks, Forestry and Recreation and the General Manager, Transportation Services to include the full closure of High Park to private visitor vehicles on Saturdays, Sundays and statutory holidays, exclusive of Spring Road parking lot, on an ongoing basis, and approve the amended preferred strategy as an interim measure.

2. City Council direct the General Manager, Parks, Forestry and Recreation to advance detailed design, costing estimates and consider funding strategies for the preferred strategy and advance implementation as part of the 2024 and future year budget processes.

3. City Council request the Toronto Transit Commission Board to investigate the feasibility of improving routing and/or service frequency of transit service within and around High Park as part of the Toronto Transit Commission's annual service planning process.

4. City Council authorize the traffic and parking regulations for the City Council-approved High Park Movement Strategy, as generally described in Attachment 9 to the report (April 12, 2023) from the General Manager, Parks, Forestry and Recreation and the General Manager, Transportation Services.

5. City Council authorize the amendments to City of Toronto Municipal Code Chapter 950, Traffic and Parking, and By-law accuracy for the City Council approved High Park Movement Strategy, as generally described in Attachment 10 to the report (April 12, 2023) from the General Manager, Parks, Forestry and Recreation and the General Manager, Transportation Services.

6. City Council direct the General Manager, Parks, Forestry and Recreation to develop and undertake a pilot program to support recreational cycling opportunities in High Park in 2023, informed by the parameters and principles outlined in the report (April 12, 2023) from the General Manager, Parks, Forestry and Recreation and the General Manager, Transportation Services, and in consultation with cycling groups and other park user groups in High Park.

7. City Council authorize the General Manager, Parks, Forestry and Recreation to extend the existing license agreement with the current High Park Trackless Train operator (Carla Construction & Maintenance Ltd.), through the end of the 2023 operating season, and to be further extended as required on one-year extensions for a further two seasons, to maintain

service while the Request For Proposals for a new shuttle service solution aligned with the High Park Movement Strategy is completed.

8. City Council request the General Manager, Parks, Forestry and Recreation to include consideration of a shuttle for other parks in the development for the Request For Proposals for the renewed shuttle service in High Park described in Part 7 above.

9. City Council direct the General Manager, Parks, Forestry and Recreation to consult with the Executive Director, Corporate Real Estate Management, and Director, Corporate Security, and other City divisions on appropriate long-term staffing arrangements to manage and enforce authorized vehicle access during road closures and other closures.

10. City Council request the General Manager, Parks, Forestry and Recreation to, consult with the Deputy City Manager, Corporate Services, and President, Toronto Parking Authority, on potential alterations to the areas made available for parking of motor vehicles by park users on lands currently assigned for which Parks, Forestry and Recreation has been provided operational jurisdiction for operating parkland and recreation operations; and, to report back jointly with the City Manager to Infrastructure and Environment Committee on alternative arrangements concerning the use and nature of these lands, including but not limited to arrangements concerning the management thereof, or transfer of operational jurisdiction for these lands to the Toronto Parking Authority to be operated as parking facilities.

11. City Council direct the General Manager, Parks, Forestry and Recreation to undertake ongoing monitoring of the preferred strategy and to report back to Infrastructure and Environment Committee upon full implementation and no later than 2027 to provide direction on further travel network changes and improvements, including the potential for full road closures at all times in High Park.

12. City Council direct the General Manager, Parks, Forestry and Recreation to continue consultation with the Ward Councillor and park user groups as part of the detailed design and implementation process.

13. City Council approve full road closures at all times as the long term strategy for travel network improvements in High Park.

14. City Council authorize and direct the appropriate City Officials to take the necessary action to give effect to City Council's decision, including the introduction in Council of any and all Bills that may be required.

Committee Recommendations

The Infrastructure and Environment Committee recommends that:

1. City Council approve the preferred strategy for travel network improvements in High Park as described in the report (April 12, 2023) from the General Manager, Parks, Forestry and Recreation and the General Manager, Transportation Services.

2. City Council direct the General Manager, Parks, Forestry and Recreation to advance detailed design, costing estimates and consider funding strategies for the preferred strategy and advance implementation as part of the 2024 and future year budget processes.

3. City Council request the Toronto Transit Commission Board to investigate the feasibility of improving routing and/or service frequency of transit service within and around High Park as

part of the Toronto Transit Commission's annual service planning process.

4. City Council authorize the traffic and parking regulations for the City Council approved High Park Movement Strategy, as generally described in Attachment 9 to the report (April 12, 2023) from the General Manager, Parks, Forestry and Recreation and the General Manager, Transportation Services.

5. City Council authorize the amendments to City of Toronto Municipal Code, Chapter 950 (Traffic and Parking), and By-law accuracy for the City Council approved High Park Movement Strategy, as generally described in Attachment 10 to the report (April 12, 2023) from the General Manager, Parks, Forestry and Recreation and the General Manager, Transportation Services..

6. City Council direct the General Manager, Parks, Forestry and Recreation to develop and undertake a pilot program to support recreational cycling opportunities in High Park in 2023, informed by the parameters and principles outlined in the report (April 12, 2023) from the General Manager, Parks, Forestry and Recreation and the General Manager, Transportation Services, and in consultation with cycling groups and other park user groups in High Park.

7. City Council authorize the General Manager, Parks, Forestry and Recreation to extend the existing license agreement with the current High Park Trackless Train operator (Carla Construction & Maintenance Ltd.), through the end of the 2023 operating season, and to be further extended as required on one-year extensions for a further two seasons, to maintain service while the Request For Proposals for a new shuttle service solution aligned with the High Park Movement Strategy is completed.

8. City Council direct the General Manager, Parks, Forestry and Recreation to consult with the Executive Director, Corporate Real Estate Management, and Director, Corporate Security, and other City divisions on appropriate long-term staffing arrangements to manage and enforce authorized vehicle access during road closures and other closures.

9. City Council request the General Manager, Parks, Forestry and Recreation to, consult with the Deputy City Manager, Corporate Services, and President, Toronto Parking Authority, on potential alterations to the areas made available for parking of motor vehicles by park users on lands currently assigned for which Parks, Forestry and Recreation has been provided operational jurisdiction for operating parkland and recreation operations; and, to report back jointly with the City Manager to Infrastructure and Environment Committee on alternative arrangements concerning the use and nature of these lands, including but not limited to arrangements concerning the management thereof, or transfer of operational jurisdiction for these lands to the Toronto Parking Authority to be operated as parking facilities.

10. City Council direct the General Manager, Parks, Forestry and Recreation to undertake ongoing monitoring of the preferred strategy and to report back to Infrastructure and Environment Committee upon full implementation and no later than 2027 to provide direction on further travel network changes and improvements, including the potential for full road closures at all times in High Park.

11. City Council direct the General Manager, Parks, Forestry and Recreation to continue consultation with the Ward Councillor and park user groups as part of the detailed design and implementation process.

12. City Council approve full road closures at all times - Draft Strategy #1 in Attachment A to the report (April 12, 2023) from the General Manager, Parks, Forestry and Recreation and the General Manager, Transportation Services as the long term strategy for travel network

improvements in High Park; as an interim measure, City Council approve area-based road closures - Draft Strategy #3 in Attachment A to the report (April 12, 2023) from the General Manager, Parks, Forestry and Recreation and the General Manager, Transportation Services; and direct the General Manager, Parks, Forestry and Recreation to continue the full closure of High Park to private visitor vehicles on Saturdays, Sundays and statutory holidays, exclusive of Spring Road parking lot, on an ongoing basis.

13. City Council authorize and direct the appropriate City Officials to take the necessary action to give effect to the recommendations above, including the introduction in Council of any and all Bills that may be required.

Origin

(April 12, 2023) Report from the General Manager, Parks, Forestry and Recreation and General Manager, Transportation Services

Summary

This report describes the preferred strategy for travel network improvements in High Park, which have been developed as part of the High Park Movement Strategy (HPMS). Since March 2020, roads in High Park have been closed to visitor vehicles on weekends and holidays. The HPMS is a staff-initiated study that was launched in summer 2021 to evaluate the weekend road closures and address other mobility matters in High Park, focusing on existing paved areas. The goal of the High Park Movement Strategy (HPMS) is to better serve park users and the surrounding community, while prioritizing improvements to safety, accessibility and the park's natural environment.

The High Park Movement Strategy (HPMS) is a multi-phased planning study co-led by the Parks, Forestry and Recreation and Transportation Services divisions. The outcome of the study is a comprehensive strategy to manage the mobility needs of park users. Early and ongoing engagement, research and analysis, and Council-approved plans and policies informed the development of the preferred strategy.

The preferred strategy would take bold, immediate-term actions to improve the travel network in High Park. The proposed changes acknowledge High Park's designation as a legacy park through the City's Parkland Strategy, serving as both a local amenity and regional outdoor destination and respond to the mobility needs presented by the many different activities and park user groups it supports.

The changes proposed in the immediate term are guided by area-based and time-based road closures. West Road and portions of Colborne Lodge Drive would be permanently closed to visitor vehicles at all times and dedicated to non-motorized travel. Full road closures within the park would continue year round on Sundays. Road closures would be supported by traffic calming measures and improvements to pedestrian and cycling infrastructure, transit and shuttle service, changes to parking, public realm and re-naturalization opportunities and a recreational cycling pilot.

Staff are not recommending that full road closures at all times be implemented as part of this phase of work. However, the preferred strategy recognizes the potential benefits of full road closures in High Park and upholds this approach as a desirable future goal for the City to pursue once key conditions are met. These conditions are described in this report and include improved transit and shuttle service within the park to provide affordable, accessible service to interior park destinations, and an automated gating solution to ensure safe and effective traffic operations at key entry and exit points.

This report recommends that staff report back following the full implementation of the preferred strategy to provide direction on further travel network changes in High Park, including consideration of further road closures.

The current travel network in High Park presents challenges for park users and City operations alike. The preferred strategy addresses this urgent need for comprehensive changes with a clear path to full implementation. A phased implementation approach would start with immediate changes that would be made in 2023 using existing resources with Parks, Forestry and Recreation and Transportation Services divisions. The remaining improvements require new physical infrastructure and new operating agreements, which must be supported by further work, including detailed design, costing and funding approvals. Subsequent improvements and longer-term opportunities identified in this report as part of the preferred strategy are currently unfunded and the development of a funding strategy is necessary for these unfunded priority capital projects to fully improve the travel network in High Park.

This report presents a rough order of magnitude costing estimate for the preferred strategy based on industry standard cost per metre calculations and other inputs. Following Council decision, detailed design and costing estimates will be developed as part of the next stage of work on implementation and will inform future budget submissions.

Background Information (Committee)

(April 12, 2023) Report from the General Manager, Parks, Forestry and Recreation and the General Manager, Transportation Services on High Park Movement Strategy - Final Report (https://www.toronto.ca/legdocs/mmis/2023/ie/bgrd/backgroundfile-235812.pdf) Attachment 1: Executive Summary of WSP Consultant Report (https://www.toronto.ca/legdocs/mmis/2023/ie/bgrd/backgroundfile-235813.pdf) Attachment 2: HPMS Study Area and Context Area (https://www.toronto.ca/legdocs/mmis/2023/ie/bgrd/backgroundfile-235814.pdf) Attachment 3: Map of Existing Travel Network in High Park (https://www.toronto.ca/legdocs/mmis/2023/ie/bgrd/backgroundfile-235815.pdf) Attachment 4: Preferred Strategy - Vehicle Access (https://www.toronto.ca/legdocs/mmis/2023/ie/bgrd/backgroundfile-235816.pdf) Attachment 5: Preferred Strategy - Pedestrian Realm and Traffic Calming (https://www.toronto.ca/legdocs/mmis/2023/ie/bgrd/backgroundfile-235817.pdf) Attachment 6: Preferred Strategy - Cycling Improvements (https://www.toronto.ca/legdocs/mmis/2023/ie/bgrd/backgroundfile-235818.pdf) Attachment 7: Preferred Strategy - Parking and Pick-up/Drop-off (https://www.toronto.ca/legdocs/mmis/2023/ie/bgrd/backgroundfile-235819.pdf) Attachment 8: Engagement Summary (https://www.toronto.ca/legdocs/mmis/2023/ie/bgrd/backgroundfile-235820.pdf) Attachment 9: Traffic and Parking Regulations in High Park (https://www.toronto.ca/legdocs/mmis/2023/ie/bgrd/backgroundfile-235821.pdf) Attachment 10: Amendments to Traffic By-laws (https://www.toronto.ca/legdocs/mmis/2023/ie/bgrd/backgroundfile-235822.pdf) Presentation on High Park Movement Strategy Final Report (https://www.toronto.ca/legdocs/mmis/2023/ie/bgrd/backgroundfile-236039.pdf)

Communications (Committee)

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(March 9, 2023) E-mail from Jeremy Boxen (IE.Main) (March 9, 2023) E-mail from Ethan Parish (IE.Main) (March 9, 2023) E-mail from Vincent Puhakka (IE.Main) (March 9, 2023) E-mail from Zahk D (IE.Main) (March 20, 2023) E-mail from Nina Kalynowysh (IE.Main) (March 20, 2023) E-mail from Luckshya Mehta (IE.Main) (March 20, 2023) E-mail from Jeet Chatterjee (IE.Main) (March 20, 2023) E-mail from Jesse Ward-Bond (IE.Main) (March 20, 2023) E-mail from Daniel Dejan (IE.Main) (March 20, 2023) E-mail from Ali Hamami (IE.Main) (March 20, 2023) E-mail from Warren Richardson (IE.Main) (March 20, 2023) E-mail from Emma Wiatrzyk (IE.Main) (March 20, 2023) E-mail from Ashley Hellyer (IE.Main) (March 9, 2023) E-mail from Jon Clemens (IE.Main) (March 9, 2023) E-mail from Rachit Chakerwarti (IE.Main) (March 9, 2023) E-mail from Joseph Flint (IE.Main) (March 20, 2023) E-mail from Dave McCullough (IE.Main) (March 9, 2023) E-mail from Joshua Santangelo (IE.Main) (March 9, 2023) E-mail from Maggie Dron (IE.Main) (March 9, 2023) E-mail from Marc Priestley (IE.Main) (March 9, 2023) E-mail from Martin Baluk (IE.Main) (March 20, 2023) E-mail from Hayley Liz (IE.Main) (March 9, 2023) E-mail from Trevor McLeod (IE.Main) (March 9, 2023) E-mail from Isaac Mazer (IE.Main) (March 9, 2023) E-mail from Michael Hoffman (IE.Main) (March 20, 2023) E-mail from Greg Mills (IE.Main) (March 20, 2023) E-mail from Gary Hawker (IE.Main) (March 20, 2023) E-mail from Sabrina B (IE.Main) (March 9, 2023) E-mail from David Leong (IE.Main) (March 20, 2023) E-mail from Colin Smith (IE.Main) (March 20, 2023) E-mail from Erika Pierre (IE.Main) (March 20, 2023) E-mail from Julian Lam (IE.Main) (March 20, 2023) E-mail from Zachary Gallinger (IE.Main) (March 20, 2023) E-mail from Nicole Silver (IE.Main) (March 9, 2023) E-mail from Rachel Baldwin (IE.Main) (March 20, 2023) E-mail from Michael Duffy (IE.Main) (March 20, 2023) E-mail from Corinna Thomassen-Darby (IE.Main) (March 20, 2023) E-mail from Casey Bond (IE.Main) (March 20, 2023) E-mail from Nicole Schulman (IE.Main) (March 9, 2023) E-mail from Isaac Berman (IE.Main) (March 20, 2023) E-mail from Kate Barrack (IE.Main) (March 20, 2023) E-mail from Ethan R (IE.Main) (March 9, 2023) E-mail from Zachary Bennett (IE.Main) (March 20, 2023) E-mail from Sonja Verpoort (IE.Main) (March 20, 2023) E-mail from Jason Cawthorn (IE.Main) (March 20, 2023) E-mail from Nicholas A Augustyn (IE.Main) (March 20, 2023) E-mail from Elena Lopez (IE.Main) (March 20, 2023) E-mail from Dylan MacKenzie (IE.Main) (March 20, 2023) E-mail from Jessica Tadman (IE.Main) (March 20, 2023) E-mail from Victor Russon (IE.Main) (March 9, 2023) E-mail from Alexander Cooper (IE.Main) (March 20, 2023) E-mail from Jessie White (IE.Main) (March 9, 2023) E-mail from Colin Dunne (IE.Main) (March 20, 2023) E-mail from James Brown (IE.Main)

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(April 27, 2023) E-mail from Glenn Leslie (CC.Main) (April 28, 2023) E-mail from Barbara Pill (CC.Main) (April 28, 2023) E-mail from Mark Benesh (CC.Main) (April 28, 2023) E-mail from Marlene von der Porten (CC.Main) (April 29, 2023) E-mail from Siobhan Fitzmaurice (CC.Main) (May 2, 2023) E-mail from Alan Harrison (CC.Main) (May 2, 2023) E-mail from Elisabeth Bailey (CC.Main) (May 2, 2023) E-mail from Joanne Enser (CC.Main) (May 2, 2023) E-mail from Kathryn Peck (CC.Main) (May 2, 2023) E-mail from Vivian Lee (CC.Main) (May 3, 2023) E-mail from Brian Surette (CC.Main) (May 3, 2023) E-mail from Chris Biri (CC.Main) (May 3, 2023) E-mail from Cindy Carroll (CC.Main) (May 3, 2023) E-mail from Emilie Rugard (CC.Main) (May 3, 2023) E-mail from Maria Cianchetti (CC.Main) (May 3, 2023) E-mail from Pablo Arredondo (CC.Main) (May 3, 2023) E-mail from Sara Lebensold (CC.Main) (April 26, 2023) E-mail from Aleksandra Maslennikova (CC.Main) (April 26, 2023) E-mail from Andrea Calver (CC.Main) (April 26, 2023) E-mail from Kat Foster (CC.Main) (April 26, 2023) E-mail from Mike Mcderment (CC.Main) (April 26, 2023) E-mail from Zair Mubashar (CC.Main) (April 27, 2023) E-mail from Adam Clare (CC.Main) (April 27, 2023) E-mail from Hilary Molyneux (CC.Main) (April 27, 2023) E-mail from Jennifer Robinson (CC.Main) (April 27, 2023) E-mail from Matthieu Scharpira (CC.Main) (April 27, 2023) E-mail from Nell Van Meter (CC.Main) (April 27, 2023) E-mail from Suzan Ayscough (CC.Main) (April 27, 2023) E-mail from Therese Campbell (CC.Main) (April 30, 2023) E-mail from Abram Braithwaite (CC.Main) (April 30, 2023) E-mail from Norwin Anne (CC.Main) (May 3, 2023) E-mail from Gabrielle Lubin (CC.Main) (May 3, 2023) E-mail from Jacqueline Bergeron (CC.Main) (May 3, 2023) E-mail from Vida Neverauskas (CC.Main) (May 1, 2023) E-mail from Amir Basiratnia (CC.Main) (May 1, 2023) E-mail from Matt Welke (CC.Main) (May 2, 2023) E-mail from Pey Lu and Anatol Sywak (CC.Main) (April 26, 2023) E-mail from Alistair Crawley, Crawley MacKewn Brush LLP (CC.Main) (https://www.toronto.ca/legdocs/mmis/2023/cc/comm/communicationfile-168730.pdf) (April 26, 2023) E-mail from Davis and Rhonda Costas-Mirza (CC.Main) (May 2, 2023) E-mail from Naziur Rahman (CC.Main) (May 5, 2023) Letter from Scott Prudham, John Robinson, Stephen Scharper, and Sandy M. Smith, Car Free High Park (CC.Supp) (https://www.toronto.ca/legdocs/mmis/2023/cc/comm/communicationfile-168737.pdf) (May 4, 2023) E-mail from Jacob lisgar (CC.Supp)

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Speakers

Marshall Leslie Michael Longfield, Cycle Toronto Bob Murphy Gil Penalosa, Toronto for Everyone Katherine Cornakovic Faraz Gholizadeh Emmanuel Mulugeta Gala Martinez Michelle Gholizadeh Hamish Wilson Jason Okamura Peter Paz George Rigakos Nina Gholizadeh Jessica Spieker Janet Villeneuve Ezio-Sergio Molinari