# TTC AUDIT COMMITTEE REPORT NO.

**MEETING DATE:** April 25, 2013

**SUBJECT:** PRICEWATERHOUSECOOPERS LLP AUDIT RESULTS

REPORT ON THE TORONTO TRANSIT COMMISSION CONSOLIDATED FINANCIAL STATEMENTS FOR THE

YEAR ENDED DECEMBER 31, 2012

#### **ACTION ITEM**

#### **REASON FOR CONFIDENTIAL INFORMATION:**

This report contains information which is subject to solicitor-client privilege.

#### **RECOMMENDATION**

It is recommended that the Audit Committee:

- 1) Receive the attached report from PricewaterhouseCoopers LLP ("PWC"), including the information noted in the confidential attachment, regarding the audit of the consolidated financial statements of the Toronto Transit Commission for the year ended December 31, 2012, for information;
- Approve the forwarding of the attached report to a regular meeting of the Board for information and then to the City Council through the Audit Committee of the City of Toronto; and
- 3) Retain the contents of the Confidential Attachment confidential in their entirety as it contains advice which is subject to solicitor-client privilege.

#### **BACKGROUND**

The mandate and responsibilities of the Audit Committee include a requirement to "...review with staff and the External Auditors the results of the audits, including any significant accounting and reporting issues, and the reasonableness of any significant estimates...".

#### **DISCUSSION**

The consolidated financial statements of the Toronto Transit Commission for the year ended December 31, 2012 have been prepared by management. They have been audited by PWC, in accordance with the plan presented to the Audit Committee on February 19, 2013. The attached report from PWC provides comments on significant audit, accounting and financial reporting matters which are summarized on pages 4 through 6.

# PWC'S AUDIT RESULTS REPORT ON THE TORONTO TRANSIT COMMISSION CONSOLIDATED FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2012

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A summary of unadjusted misstatements is shown on page 7 of the attached report. The summary of unadjusted misstatements is a normal component of an audit report. If the total of all differences is below the audit materiality level (\$20 million), the auditors do not require a change to the financial statements, which is the case for 2012.

Pages 27 to 35 of the attached report contain the management letter on internal control recommendations. A management letter provides recommendations for the improvement of internal controls and accounting procedures. Staff welcome these suggestions as they strive to improve their procedures on a continuing basis. Management's initial response to these recommendations is included in the attachment. A follow-up report on these recommendations will be presented to the Audit Committee later this year.

Both staff and PWC would be pleased to answer any questions that you may have about the report and the audit in general.

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Attachment: PWC LLP Yearend Report to the Audit Committee

# Toronto Transit Commission

2012 Year-end report to the Audit Committee

Prepared as of April 15, 2013





April 15, 2013

Members of the Audit Committee Toronto Transit Commission

Dear Members of the Audit Committee:

We have substantially completed our audit of the consolidated financial statements of the Toronto Transit Commission (the TTC) prepared in accordance with Canadian Public Sector Accounting Standards for the year ended December 31, 2012. We propose to issue an unqualified report on those financial statements, pending resolution of outstanding items outlined on page 1. Our draft auditor's report is included as Appendix A.

We have issued the accompanying report to assist you in your review of the financial statements. It includes an update on the status of our work, as well as a discussion on the significant accounting and financial reporting issues dealt with during the audit process.

We propose to review the key elements of this report at the upcoming meeting and discuss with you our key findings.

We would like to express our sincere thanks to the management and staff of the TTC who have assisted us in carrying out our audit work and we look forward to our meeting on April 25, 2013. Should you have any questions or concerns prior to the Audit Committee meeting, please do not hesitate to contact me in advance.

Yours very truly,

Cathy Russell Partner

Audit and Assurance Group

c.c.: Members of the Audit Committee

Mr. Vincent Rodo, Chief Financial & Administration Officer

Pricewaterhouse Coopers LLP

Mr. Michael Roche, Head of Finance & Treasurer

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#### Appendices

Appendix A: Draft auditor's report

Appendix B: Management representation letter

Appendix C: Independence letter

Appendix D: Management Letter

Appendix E: Confidential Appendix

The matters raised in this and other reports that will flow from the audit are only those that have come to our attention arising from or relevant to our audit that we believe need to be brought to your attention. They are not a comprehensive record of all the matters arising and, in particular, we cannot be held responsible for reporting all risks in your business or all internal control weaknesses. This report has been prepared solely for your use and should not be quoted in whole or in part without our prior written consent. No responsibility to any third party is accepted, as the report has not been prepared for, and is not intended for, any other purpose. Comments and conclusions should only be taken in context of the financial statements as a whole as we do not mean to express an opinion on any individual item or accounting estimate.

#### 1. Executive summary

#### a. Status of the audit

We have substantially completed our audit of the 2012 consolidated financial statements (the financial statements). Our auditor's report will be issued once we receive and have completed our audit work on the outstanding items noted below.

This document includes the required communications between an auditor and Audit Committee, as required by Canadian generally accepted auditing standards (Canadian GAAS).

Our audit has been performed substantially in accordance with the plan and timeline previously communicated.

The following items will need to be completed/received prior to the issuance of our opinion. We will provide a verbal update on the status of these outstanding items at our upcoming meeting.

# i. City of Toronto confirmation of amounts receivable from / payable to the TTC, including support for any reconciling items ii. Final review of Tangible Capital Asset continuity schedules and support of a sample of capitalized labour. iii. Finalization of audit work relating to the TTC Pension Fund Society iv. Final review of management's sensitivity analysis on environmental liabilities v. Responses to our legal confirmation letters from external legal counsel vi. Completion of subsequent event procedures to the date of our audit opinion vii. General queries of management and miscellaneous outstanding information relating to audit work in progress viii. Receipt of signed management representation letter ix. Receipt and review of the TTC annual report

x. Approval of the consolidated financial statements by the Audit Committee

## b. Key issues for discussion

Discussion item	Summary	For further reference
Significant Accounting Estimates	In preparing the consolidated financial statements there were a number of significant accounting estimates that required management judgment.  The statement of the statement and the statements there were a number of significant accounting estimates that required management judgment.	Page 4
	<ul> <li>Based on our audit work performed, we have concluded that the significant accounting estimates included in the consolidated financial statements are supportable.</li> </ul>	
Management Override of Controls	<ul> <li>In completing our audit, we are responsible for maintaining professional scepticism and considering the potential for management override of controls.</li> </ul>	Page 5
	<ul> <li>Based on our audit work performed, we found no circumstances that evidenced inappropriate management override of controls.</li> </ul>	
Capital Accounting for Transit Expansion	<ul> <li>In the current year additional clarification was obtained regarding the Transit Expansion assets and the associated capital subsidy.</li> </ul>	Page 6
	<ul> <li>All capital assets relating to the approved Transit Expansion lines continue to not be included in the consolidated financial statements of the TTC as they are owned by Metrolinx.</li> </ul>	
Summary of unadjusted items	<ul> <li>As a result of our audit, we identified two unadjusted misstatements results in the surplus being overstated by \$1.5 million for the year ended December 31, 2012.</li> </ul>	Page 7
	<ul> <li>In our opinion, the financial statements, taken as a whole, are free of material misstatement.</li> </ul>	
Fraud	<ul> <li>No instances of fraud were noted as part of our audit procedures.</li> </ul>	
	<ul> <li>We wish to reconfirm whether the Audit Committee is aware of any known, suspected or alleged incidents of fraud.</li> </ul>	
Control deficiencies	<ul> <li>No significant deficiencies in internal controls were noted during the course of our audit.</li> </ul>	Page 9 and Appendix D
	<ul> <li>We have noted several internal control recommendations which we have brought to the attention of management and the Audit Committee.</li> </ul>	
Independence	We confirm that we are independent of the TTC as at April 15, 2013, and our independence letter can be found in Appendix C.	Appendix C

Discussion item	Summary	For further reference
Management representations	<ul> <li>Under Canadian GAAS, we are required to inform you of the representations we are requesting from management. A copy of the management representation letter is included in Appendix B.</li> </ul>	Appendix B

PwC

# 2. Significant audit, accounting and financial reporting matters

Preparation of the financial statements requires management to select accounting policies, as well as make critical accounting estimates and disclosures that may involve significant judgment and measurement uncertainty. These matters can significantly impact the company's reported results.

We are responsible for discussing with the Audit Committee our views about the significant qualitative aspects of the company's accounting practices, including accounting policies, the accounting estimates, and financial statement disclosures in accordance with the requirements of Public Sector Accounting Standards (PSAS).

Our comments and views included in this report should only be taken in the context of the financial statements as a whole and are not meant to express an opinion on any individual item or accounting estimate. We are sharing our views with you to facilitate an open dialogue of these matters.

Item 1	Significant Accounting Estimates
Background information and management's process	<ul> <li>In preparing the consolidated financial statements there were a number of significant accounting estimates that required management's judgment, including the following:         <ul> <li>Deferred passenger revenue</li> <li>TTC Pension Fund and employee future benefits</li> <li>Unsettled accident claims</li> <li>Contingent liabilities (provisions for legal claims)</li> </ul> </li> <li>Management has processes and controls in place for formulating these estimates. Where applicable, management has engaged external specialists to assist in the determination of these significant accounting estimates. In particular, the TTC has contracted external specialists to assist with the valuation of the TTC pension fund assets and obligation, employee future benefits and accident claim liabilities.</li> </ul>
Subjective estimates / areas of judgment by management	<ul> <li>Significant estimates and areas of judgment made by management are as follows:</li> <li>Deferred passenger revenue - Token and ticket loss factors as well as estimating the dollar amount of fare media in the custody of TTC employees and the public at year-end.</li> <li>TTC Pension Fund and employee future benefits — Discount rates used to present value the pension and employee future benefit (WSIB, LTD, Post retirement and Post employment Health and Dental) obligations are between 3.1% and 5.8%. Numerous other actuarial assumptions such as mortality rates, retirement age etc. are also incorporated in the valuation of these obligations.</li> <li>Unsettled accident claims — The measurement of the unsettled accident claims liability uses a number of estimates and actuarial assumptions, including a discount rate of 1.95% to present value future settlements. The actuary has incorporated claims provisions for adverse deviations (PFAD) within a reasonable range and has also incorporated an appropriate internal loss adjustment expense.</li> </ul>

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Item 1 (cont'd)	Significant Accounting Estimates
	. Contingent liabilities (provisions for legal claims) — The TTC is subject to a number of legal claims, in connection with operations, labour relations and the completion of capital projects. Management uses all information available including the assessment by external counsel of the likelihood of a claim and historical experience to record provisions for what management believes is the most accurate estimate of future settlement based on the current known facts.
PwC's Views	<ul> <li>Deferred passenger revenue - We met with TTC management to understand the process for establishing deferred revenue. As part of the audit, we tested the key assumptions and concluded that all assumptions used in the calculation were supportable and within our expected range.</li> </ul>
	TTC Pension Fund and employee future benefits – We examined the third party actuarial valuations of the TTC Pension Fund and employee future benefit obligations at year-end with the assistance of our PwC actuarial specialists to assess the appropriateness of the assumptions and methodology used to record the pension and employee future benefit liabilities. No significant matters were noted.
	Unsettled accident claims – Our PwC actuarial specialists assessed the reasonableness of the assumptions and methodology used by the TTC in recording the unsettled accident claims liability. We tested the accuracy and completeness of the data used in the calculation and our specialists independently projected a reserve estimate which was compared to the estimate recorded by the TTC. No significant differences were noted.
	<ul> <li>Contingent liabilities (provisions for legal claims) - We obtained independent legal confirmations letters from all external counsel to obtain third party confirmation on the status of outstanding legal proceedings and discussed significant cases with the TTC's internal legal counsel and management. We ensured that the provision recorded at year-end is supported and consistent with the conclusions reached within the external confirmations received.</li> </ul>
Conclusion	Based on the testing performed above, we conclude that these significant accounting estimates are reasonable and have been recorded in accordance with PSAS.

Item 2	Management Override of Controls				
Background information and management's process	In completing our audit, we are responsible for maintaining professional scepticism throughout our audit engagement, considering the potential for management override of controls.				
	Management has a process to ensure that appropriate segregation of duties have been established at the TTC in order to mitigate the risk of management override of controls.				
	The TTC has policies in place to prevent and detect fraud, including a code of conduct, an internal audit department and a process to review and approve manual journal entries.				
PwC 's Views	We reviewed the quarterly fraud investigation reports in corroboration with the call log of the City Whistleblower hotline related to TTC events. No pervasive items were noted in this review.				

Item 2 (Cont'd)	Management Override of Controls
	We performed audit work on a sample of significant and non-standard manual journal entries. We obtained documentation to support the manual entries selected and also confirmed that all were appropriately approved.
PwC's Views	Through our audit procedures on manual journal entries we noted certain circumstances where we believe there was inappropriate segregation of duties and accordingly we have raised an internal control recommendation in Appendix D.
Conclusion	Based on our work performed, we found no circumstances that evidenced inappropriate management override of controls.

Item 3	Capital Accounting for Transit Expansion
Background information and management's process	As reported previously, in fiscal 2011, Metrolinx, the TTC and the City negotiated and made progress towards finalizing a Master Agreement for Transit Expansion. In previous years, property, procurement, financial and communications protocols were drafted and established in principal detailing issues of ownership, contracting, invoicing and liability.
	<ul> <li>During fiscal 2012, assignment and assumption agreements were finalized and signed between Metrolinx and the TTC transferring all rights and obligations to Metrolinx for a variety of the on-going contracts and it was agreed that all Transit Expansion assets would be owned by Metrolinx.</li> </ul>
	Through the current year, additional project funding of \$66.7 million has been drawn from the City to subsidize all 2012 expenditures. At December 31, 2012, total eligible expenditures of \$254.3 million incurred to date on capital assets relating to the approved Transit Expansion lines have not been included in the consolidated financial statements of the TTC.
PwC's Views/Conclusion	Excluding Transit Expansion assets from the consolidated financial statements of the TTC is consistent with the Memorandum of Agreement dated November 2009 and the subsequent assignment and assumption agreements executed in fiscal 2012.
	It should be noted that the TTC has numerous future purchase commitments with third parties relating to Transit Expansion which have been appropriately disclosed in note 16 of the consolidated financial statements.
	As well, the TTC has been fully subsidized by the City for all eligible expenditures incurred to date.

## 3. Summary of unadjusted items

We have concluded that the financial statements taken as a whole are free of material misstatement and pending the completion, to our satisfaction, of the outstanding matters identified in section 1, we are prepared to issue an unqualified opinion on the financial statements.

Our responsibility is to issue an opinion as to whether the financial statements are free of material misstatement.

Under Canadian GAAS, we are required to communicate to you unadjusted items and the effect that they may have on our opinion. As a result of our audit, we identified one item and have discussed with management. Management has concluded that the unadjusted item, which is summarized below is immaterial. There are no unadjusted differences that relate to prior periods.

In addition, no items were adjusted by management as a result of our audit.

#### **Unadjusted misstatement**

Description (presented in thousands)	Surplus Over / (Under) Stated	Financial Assets (Over) / Under Stated	Liabilities Over / (Under) Stated	Non-Financial Assets (Over) / Under Stated	Opening Accumulated Surplus Over / (Under) Stated
Current year unadjusted misstatements:	1			1	
Understatement of accounts payable and cash	-	1,159	(1,159)	-	-
The TTC incorrectly understated accounts payable and cash, by not reversing a cancelled check relating to a payable for 2012 in the amount of \$1.2 million					
Dr. Cash & Cash equivalents Cr. Accounts Payable & Accruals					
Overstatement of gain on sale  The TTC incorrectly overstated the gain on sale of subway cars by not writing off the remaining net book value of the H6 subway cars sold.	1,495	-	-	(1,495)	-
Dr. Miscellaneous operating revenue Cr. Tangible Capital Assets					
Total unadjusted misstatements	1,495	1,159	(1,159)	(1,495)	-

As a result of our audit, we conclude that the above unadjusted item is immaterial, individually and in aggregate, to the consolidated financial statements taken as a whole.

# 4. Other required communications

Canadian GAAS requires that the external auditor communicate certain matters to the Audit Committee that may assist you in overseeing management's financial reporting and disclosure process.

Below, we summarize these required communications as they apply to the TTC:

Matter to be communicated	PwC's response			
Management's representations	Under Canadian GAAS, we are required to inform you of the representations we are requesting from management. A copy of the management representation letter is included in Appendix B.			
Significant deficiencies in internal control	Canadian GAAS requires us to communicate to the Audit     Committee internal control weaknesses identified as part of our     audit that are considered to be significant deficiencies. We did     not identify any significant control deficiencies during our     audit.			
	During our audit, we identified a number of control observations that we have discussed with management and wish to bring to your attention. Please see Appendix D for a copy of our management letter.			
Other information in documents containing audited financial information	Once completed, we will review the TTC Annual Report for consistency with the audited financial statements			
Significant difficulties or disagreements that occurred during the audit	No difficulties or disagreements occurred while performing our audit that requires the attention of the Audit Committee.			
Fraud and illegal acts	No fraud involving senior management, employees with a significant role in internal control or that would cause a material misstatement of the financial statements, came to our attention as a result of our audit procedures			

#### 5. Internal control recommendations

The purpose of our audit was to enable us to express an opinion on the financial statements. The audit included consideration of internal control relevant to the preparation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of internal control.

During our audit, we identified the following control recommendations that we have discussed with management and wish to bring to your attention. Please see Appendix D for a copy of our management letter.

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# 6. 2012 audit fees

#### a. Fees

The fees detailed below are in accordance with our response to the City's Request for Proposal covering the five year contract period for the years ended December 31, 2010 through to 2014.

	Fees for year ended December 31, 2012	Fees for year ended December 31, 2011
Service description	\$	\$
Audit of the TTC consolidated financial statements	62,080	57,840
Total	62,080	57,840

# Appendix A: Draft auditor's report

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#### **Independent Auditor's Report**

# To the Members of the Board of the Toronto Transit Commission

We have audited the accompanying consolidated financial statements of Toronto Transit Commission, which comprise the consolidated statement of financial position as at December 31, 2012 and the consolidated statements of operations and accumulated surplus, change in net debt and cash flows for the year then ended, and the related notes, which comprise a summary of significant accounting policies and other explanatory information.

#### Management's responsibility for the financial statements

Management is responsible for the preparation and fair presentation of these consolidated financial statements in accordance with Canadian Public Sector Accounting Standards, and for such internal control as management determines is necessary to enable the preparation of consolidated financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's responsibility

Our responsibility is to express an opinion on these consolidated financial statements based on our audit. We conducted our audit in accordance with Canadian generally accepted auditing standards. Those standards require that we comply with ethical requirements and plan and perform the audit to obtain reasonable assurance about whether the consolidated financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the consolidated financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the consolidated financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the consolidated financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of accounting estimates made by management, as well as evaluating the overall presentation of the consolidated financial statements.

We believe that the audit evidence we have obtained in our audit is sufficient and appropriate to provide a basis for our audit opinion.

#### Opinion

In our opinion, the consolidated financial statements present fairly, in all material respects, the financial position of Toronto Transit Commission as at December 31, 2012, and the results of its operations, change in net debt and cash flows for the years then ended in accordance with Canadian Public Sector Accounting Standards.



#### Other matter

The accompanying consolidated financial statements schedule as at and for the year ended December 31, 2012 is presented as supplementary information only and is not a required part of the basic consolidated financial statements. The information in this schedule has been subject to audit procedures only to the extent necessary to express an opinion on the consolidated financial statements of the Toronto Transit Commission.

#### DRAFT

Chartered Accountants, Licensed Public Accountants April @@, 2013 Toronto, Canada

# Appendix B: Management representation letter

PwC 14

[Date]

PricewaterhouseCoopers LLP PWC Tower 18 York Street, Suite 2600 Toronto, Ontario M5J 0B2

Attention: Cathy Russell

Dear Sirs,

We are providing this letter in connection with your audit of the consolidated financial statements of Toronto Transit Commission (the TTC) as of December 31, 2012 and for the year then ended for the purpose of expressing an opinion as to whether such consolidated financial statements present fairly, in all material respects, the financial position, the net debt, the results of operations and the cash flows of Toronto Transit Commission in accordance with Canadian Public Sector Accounting Standards.

#### Management's responsibilities

We have fulfilled our responsibilities, as set out in the terms of the audit engagement letter dated November 1, 2010. In particular, we confirm to you that:

- We are responsible for the preparation and fair presentation of the consolidated financial statements in accordance with Canadian Public Sector Accounting Standards;
- We are responsible for designing, implementing and maintaining internal control relevant to the preparation and fair
  presentation of consolidated financial statements that are free from material misstatement, whether due to fraud or
  error. In this regard, we are responsible for establishing policies and procedures that pertain to the maintenance of
  accounting systems and records, the authorization of receipts and disbursements, the safeguarding of assets and for
  reporting financial information in accordance with Canadian Public Sector Accounting Standards;
- · We have provided you with all relevant information and access, as agreed in the terms of the audit engagement; and
- All transactions have been recorded in the accounting records and are reflected in the consolidated financial statements.

We confirm the following representations:

#### Preparation of consolidated financial statements

The consolidated financial statements include all disclosures necessary for fair presentation in accordance with Canadian Public Sector Accounting Standards and disclosures otherwise required to be included therein by the laws and regulations to which Toronto Transit Commission is subject.

We have appropriately reconciled our books and records (e.g. general ledger accounts) underlying the consolidated financial statements to their related supporting information (e.g. sub ledger or third party data). All related reconciling items considered to be material were identified and included on the reconciliations and were appropriately adjusted in the consolidated financial statements. There were no material unreconciled differences or material general ledger suspense account items that should have been adjusted or reclassified to another account balance. There were no material general ledger suspense account items written off to a balance sheet account, which should have been written off to an operations account and vice versa. All intercompany unit accounts have been eliminated or appropriately measured and considered for disclosure in the consolidated financial statements.

#### Accounting policies

We confirm that we have reviewed Toronto Transit Commission's accounting policies and, having regard to the possible alternative policies, our selection and application of accounting policies and estimation techniques used for

the preparation and presentation of the consolidated financial statements is appropriate in Toronto Transit Commission's particular circumstances to present fairly in all material respects its financial position, results of operations and cash flows in accordance with Canadian Public Sector Accounting Standards.

#### Internal controls over financial reporting

We have designed disclosure controls and procedures to provide reasonable assurance that material information relating to Toronto Transit Commission is made known to us by others.

We have designed internal control over financial reporting to provide reasonable assurance regarding the reliability of financial reporting and the preparation of financial statements for external purposes in accordance with Canadian Public Sector Accounting Standards.

#### Disclosure of information

We have provided you with:

- Access to all information of which we are aware that is relevant to the preparation of the consolidated financial statements, such as records, documentation and other matters including:
  - Contracts and related data;
  - Information regarding significant transactions and arrangements that are outside of the normal course of business;
  - Minutes of the meetings of the Board.
- Additional information that you have requested from us for the purpose of the audit; and
- · Unrestricted access to persons within the entity from whom you determined it necessary to obtain audit evidence.

#### **Completeness of transactions**

All contractual arrangements entered into by Toronto Transit Commission with third parties have been properly reflected in the accounting records or/and, where material (or potentially material) to the consolidated financial statements, have been disclosed to you. We have complied with all aspects of contractual agreements that could have a material effect on the consolidated financial statements in the event of non-compliance.

#### Fraud

We have disclosed to you:

- The results of our assessment of the risk that the consolidated financial statements may be materially misstated as a result of fraud;
- All information in relation to fraud or suspected fraud of which we are aware affecting Toronto Transit Commission
  involving management, employees who have significant roles in internal control or others where the fraud could have
  a material effect on the consolidated financial statements; and
- All information in relation to any allegations of fraud, or suspected fraud, affecting Toronto Transit Commission's
  consolidated financial statements, communicated by employees, former employees, analysts, regulators or others.

#### Compliance with laws and regulations

We have disclosed to you all aspects of laws, regulations and contractual agreements that may affect the consolidated financial statements, including actual or suspected non-compliance with laws and regulations whose effects should be considered when preparing consolidated financial statements.

We are not aware of any illegal or possibly illegal acts committed by Toronto Transit Commission's directors, officers or employees acting on Toronto Transit Commission's behalf.

#### Accounting estimates and fair value measurements

Significant assumptions used by Toronto Transit Commission in making accounting estimates, including fair value accounting estimates, are reasonable.

For recorded or disclosed amounts in the consolidated financial statements that incorporate fair value measurements, we confirm that:

- · The measurement methods are appropriate and consistently applied;
- The significant assumptions used in determining fair value measurements represent our best estimates, are reasonable and have been consistently applied;
- No subsequent event requires adjustment to the accounting estimates and disclosures included in the consolidated financial statements; and
- The significant assumptions used in determining fair value measurements are consistent with Toronto Transit
  Commission's planned courses of action. We have no plans or intentions that have not been disclosed to you, which
  may materially affect the recorded or disclosed fair values of assets or liabilities.

Significant estimates and measurement uncertainties known to management that are required to be disclosed in accordance with The Canadian Institute of Chartered Accountants (CICA) Public Sector Accounting Handbook Section PS 2130, Measurement Uncertainty have been appropriately disclosed.

#### Related parties

We confirm the completeness of information provided to you regarding the identification of related parties as defined by CAS 550 — Related Parties. We also confirm the completeness of information provided to you regarding the nature of Toronto Transit Commission's relationships with and transactions involving those entities.

The list of related parties attached to this letter as Appendix A accurately and completely describes Toronto Transit Commission's related parties and the relationships with such parties.

#### Going concern

We have no plans or intentions that may materially alter the carrying value or classification of assets and liabilities reflected in the consolidated financial statements (e.g. to dispose of the entity or to cease operations).

#### Assets and liabilities

We have satisfactory title or control over all assets.

Receivables recorded in the consolidated financial statements represent bona fide claims against debtors for sales or other charges arising on or before the statement of financial position date and are not subject to discount except for normal cash discounts. Receivables classified as current do not include any material amounts that are collectible after one year. All receivables have been appropriately reduced to their estimated net realizable value.

We have recorded or disclosed, as appropriate, all liabilities, in accordance with Canadian Public Sector Accounting Standards. All liabilities and contingencies, including those associated with guarantees, have been disclosed to you and are appropriately reflected in the consolidated financial statements.

We also confirm that all assumptions used in accruing the liabilities within the confidential appendix are our best estimates and what we feel are reasonable assumptions at year-end.

#### Litigation and claims

All known actual or possible litigation and claims, which existed at the statement of financial position date or exist now, have been disclosed to you and accounted for and disclosed in accordance with Canadian Public Sector Accounting Standards, whether or not they have been discussed with legal counsel.

#### Misstatements detected during the audit

Certain representations in this letter are described as being limited to those matters that are material. Solely for the purpose of this letter, the term "material" means any item referred to in this letter, individually or the aggregate that are more than \$20 million. Items are also considered material, regardless of size, if they involve an omission or misstatement of accounting information that, in light of surrounding circumstances, makes it probable that the judgment of a reasonable person relying on the information would have been changed or influenced by the omission or misstatement.

We confirm that the consolidated financial statements are free of material misstatements, including omissions.

The effects of the uncorrected misstatements in the consolidated financial statements, as summarized in the accompanying schedule (Appendix B), are immaterial, both individually and in the aggregate, to the consolidated financial statements taken as a whole. We confirm that we are not aware of any uncorrected misstatements other than those included in Appendix B.

#### Cash and banks

The books and records properly reflect and record all transactions affecting cash funds, bank accounts and bank indebtedness of Toronto Transit Commission.

All cash balances are under the control of Toronto Transit Commission, free from assignment or other charges, and unrestricted as to use, except as disclosed to you.

All cash and bank accounts and all other properties and assets of Toronto Transit Commission of which we are aware are included in the consolidated financial statements at December 31, 2012.

#### **Accounts Receivable**

All amounts receivable by Toronto Transit Commission were recorded in the books and records.

Amounts receivable are considered to be fully collectible. All receivables were free from hypothecation or assignment as security for advances to Toronto Transit Commission, except as hereunder stated.

#### Inventory

Inventory recorded in the consolidated financial statements are stated at the weighted-average cost, with due provision recorded to reduce all damaged, wholly or partially obsolete, usable or excess inventories to their estimated selling price less estimated cost to sell. Inventory quantities at the balance sheet date were determined from carefully kept records at year end. Using a cycle count process through the year, these records were adjusted to reflect actual quantities on hand as ascertained by the actual count. Liabilities for amounts unpaid are recorded for all items included in inventories at balance sheet date.

#### Tangible capital assets

All charges to property, plant and equipment asset accounts represented the actual cost of additions to property, plant and equipment. No significant property, plant and equipment additions were charged to repairs and maintenance or other expense accounts.

Book values of property, plant and equipment sold, destroyed, abandoned or otherwise disposed of have been eliminated from the accounts.

Property, plant and equipment assets owned by Toronto Transit Commission are being depreciated on a systematic basis over their estimated useful lives, and the provision for depreciation was calculated on a basis consistent with that of the previous date.

All lease agreements covering property leased by or from Toronto Transit Commission have been disclosed to you and classified as capital, operating, sales-type or direct financial leases as appropriate.

There have been no events, conditions or changes in circumstances that indicate that a tangible capital asset no longer contributes to Toronto Transit Commission's ability to provide goods and services, or that the value of future economic benefits associated with the tangible capital asset is less than its net book value. We believe that the carrying amount of Toronto Transit Commission's long-lived tangible capital assets is fully recoverable in accordance with PS 3150.

#### Investment in subsidiaries and affiliates

We have appropriately consolidated all entities for which we directly or indirectly have a controlling financial interest.

#### **Accounts Payable**

Amounts payable that are non-interest bearing and are expected to be paid more than a year after initial recognition date have been initially recognized at fair value, using an appropriate discount rate, and subsequently measured at amortized cost.

#### Deferred revenue

All material amounts of deferred revenue meet the definition of a liability and were appropriately recorded in the books and records.

#### Retirement benefits, post-employment benefits, compensated absences and termination benefits

All arrangements, whether formal or informal, explicit or implied, to provide retirement income and other postretirement benefits to employees after they cease employment, have been identified to you and have been included in the last actuarial valuation, with the exception of the unfunded supplemental pension plan.

The actuarial assumptions and methods used to measure liabilities and costs for financial accounting purposes for pension and other post-retirement benefits are appropriate in the circumstances.

Toronto Transit Commission does not plan to make frequent amendments to the pension or other post-retirement benefit plans that would have an impact on the current year consolidated financial statements.

All changes to the supplemental plan and the employee group and the fund's performance since the last actuarial valuation have been reviewed and considered in determining the supplemental pension plan expense and the estimated actuarial present value of accrued pension benefits and value of supplemental pension plan assets where latest actuarial valuation for accounting purposes is not at the balance sheet date.

The employee future benefit costs, assets and obligations have been determined, accounted for and disclosed in accordance with PS 3250 – Retirement Benefits and PS 3255 – Post-employment Benefits, Compensated Absences and Termination Benefits. In particular:

a. The significant accounting policies that Toronto Transit Commission has adopted in applying PS 3250 and PS 3255 are accurately and completely disclosed in the notes to the consolidated financial statements.

- Each of the best estimate assumptions used reflects management's judgment of the most likely outcomes of future events.
- c. The best estimate assumptions used are, as a whole, internally consistent, and consistent with the asset valuation method adopted.
- d. The discount rate used to determine the accrued benefit obligation was determined by reference to the City's cost of borrowing or for the funded plans, the expected rate of return.
- e. The assumptions included in the actuarial valuation are those that management instructed Mercer & AON Hewitt to use in computing amounts to be used by management in determining pension costs and obligations and in making required disclosures in the above-named consolidated financial statements, in accordance with PS 3250 & PS 3255.
- f. In arriving at these assumptions, management has obtained the advice of consulting actuaries who assisted in reaching best estimates, but has retained the final responsibility for them.
- g. The source data and plan provisions provided to the actuary for preparation of the actuarial valuation are accurate and complete.
- h. Transactions between the TTC and the plan during the period are complete and accurate.

Based on the characteristics of the TTC pension plan (the Pension Fund Society), we believe it has been appropriately accounted for as a joint defined benefit plan and we have appropriately accounted for our share (50%) of the risks and rewards inherent in the plan. As well, we confirm that the plan has been disclosed in accordance with PS 3250, Retirement Benefits.

Disclosure on the contributions paid by the TTC to the Pension Fund Society is complete and accurate.

#### Use of a specialist

We assume responsibility for the findings of specialists in evaluating the employee benefit obligation and have adequately considered the qualifications of the specialists in determining the amounts and disclosures used in the consolidated financial statements and underlying accounting records. We did not give or cause any instructions to be given to specialists with respect to the values or amounts derived in an attempt to bias their work, and we are not otherwise aware of any matters that have had an impact on the independence or objectivity of the specialists.

We assume responsibility for the findings of other specialists in evaluating the case reserves and IBNR and have adequately considered the qualifications of the specialists in determining the amounts and disclosures used in the financial statements and underlying accounting records. We did not give or cause any instructions to be given to the specialist with respect to the values or amounts derived in an attempt to bias their work, and we are not otherwise aware of any matters that have had an impact on the independence or objectivity of the specialists.

#### Guidance taken from other standards

Consistent with our results from the 2011 audit, section PS1150 states that where Public Sector Accounting Standards is silent on the accounting treatment of specific transactions, that the entity should take guidance from other sources of GAAP to determine appropriate accounting policies. In regards to Insurance Contract liabilities, the entity has chosen to take guidance from International Financial Reporting Standards (IFRS), IFRS 4 — Insurance Contracts to determine the appropriate accounting policies and relevant disclosures.

#### **Environmental remediation liabilities**

Provision has been made for any material loss that is probable from environmental remediation liabilities. We believe that such estimate is reasonable based on available information and that the liabilities and related loss contingencies and the expected outcome of uncertainties have been adequately described in the consolidated financial statements.

We have disclosed to you all liabilities or contingencies arising from environmental matters. These liabilities or contingencies have been recognized, measured and disclosed, as appropriate, in the consolidated financial statements. The environmental liabilities included in the balance sheet represent our best estimate of the potential losses using the assumptions that we believe represent the expected outcomes of uncertainties.

With respect to the valuation of related assets, we have considered the effect of environmental matters and the carrying value of the relevant assets is recognized, measured and disclosed, as appropriate, in the consolidated financial statements.

All commitments related to environmental matters have been measured and disclosed, as appropriate in the consolidated financial statements.

#### Statements of operations and net debt

All transactions entered into by Toronto Transit Commission have been recorded in the books and records presented to you.

All amounts have been appropriately classified within the statements of operations and net debt.

The accounting principles and policies followed throughout the period were consistent with prior period practices (except as disclosed in the consolidated financial statements).

#### **Government transfers**

Transfers without eligibility criteria or stipulations have been recognized as revenue once the transfer has been authorized.

Transfers with eligibility criteria but without stipulations have been recognized as revenue once the transfer has been authorized and all eligibility criteria have been met.

Transfers with or without eligibility criteria but with stipulations have been recognized as revenue in the period the transfer has been authorized and all eligibility criteria have been met, except when, and to the extent that, the transfer gives rise to an obligation that meets the definition of a liability for the recipient government in accordance with PS 3200, Liabilities.

#### Disclosure

The major kinds of transfers recognized have all been disclosed in the consolidated financial statements as well as the nature and terms of liabilities arising from government transfers received.

#### Consolidation

All significant intercompany transactions have been disclosed to you and properly eliminated in the consolidated financial statements.

#### **Budgetary data**

We have included budgetary data in our consolidated financial statements which is relevant to the users of consolidated financial statements. Planned results were presented for the same scope of activities and on a basis consistent with that used for actual results.

#### Events after balance sheet date

We have identified all events that occurred between the statement of financial position date and the date of this letter that may require adjustment of, or disclosure in, the financial statements, and have effected such adjustment or disclosure.

Yours truly,
Toronto Transit Commission
Mr. Andy Byford, Chief Executive Officer
Mr. Vincent Rodo, Chief Financial & Administration Officer
Mr. Michael Roche, Head of Finance & Treasurer
Mr. David Presley, Director – Capital Projects
Mr. Paul Buttigieg, Director – Budgets, Costing & Financial Reporting
Ms. Sharon Tippett, Manager – Financial Statements
Ms. Elizabeth Thomas, Supervisor – Accounting Policy & Financial Reporting

#### Appendix A – List of related parties

- City of Toronto
  Toronto Coach Terminal Inc.
  Toronto Transit Commission Insurance Company Limited
  Toronto Transit Infrastructure Limited.
  The TTC Sick Benefit Association
  The TTC Pension Fund Society
  Toronto Waterfront Revitalization Corporation (TWRC)
  Toronto Hydro Corporation
  Toronto Parking Authority

Appendix B – Summary of Uncorrected Misstatements (SUM)

Description (presented in thousands)	Surplus Over / (Under) Stated	Financial Assets (Over) / Under Stated	Liabilities Over / (Under) Stated	Non-Financial Assets (Over) / Under Stated	Opening Accumulated Surplus Over / (Under) Stated
Current year unadjusted misstatements:					
Understatement of accounts payable and cash	-	1,159	(1,159)	-	_
The TTC incorrectly understated accounts payable and cash, by not reversing a cancelled check relating to a payable for 2012 in the amount of \$1.2 million					
Dr. Cash & Cash equivalents Cr. Accounts Payable & Accruals					
Overstatement of gain on sale	1,495	-	-	(1,495)	-
The TTC incorrectly overstated the gain on sale of subway cars by not writing off the remaining net book value of the H6 subway cars sold.					
Dr. Miscellaneous operating revenue Cr. Tangible Capital Assets					
Total unadjusted misstatements	1,495	1,159	(1,159)	(1,495)	<b>-</b> .

As a result of our audit, we conclude that the above unadjusted items are individually and in the aggregate to the immaterial to the financial statements taken as a whole

# Appendix C: Independence letter

PwC



April 15, 2013

Chair of the Audit Committee of Toronto Transit Commission Toronto Transit Commission 1900 Yonge Street Toronto, Ontario M4S 1Z2

Dear Members of the Audit Committee:

We have been engaged to audit the consolidated financial statements of Toronto Transit Commission (the TTC) for the year ended, December 31, 2012.

Canadian generally accepted auditing standards require that we communicate at least annually with you regarding all relationships between the TTC, its management and us that may reasonably be thought to bear on our independence.

In determining which relationships to report, these standards require us to consider relevant rules and related interpretations prescribed by Ontario provincial institute and applicable legislation covering such matters as:

- a. holding a financial interest, either directly or indirectly, in a client;
- b. serving as an officer or director of a client;
- c. performance of management functions for an assurance client;
- d. personal or business relationships of immediate family, close relatives, partners or retired partners, either directly or indirectly, with a client or its management;
- e. economic dependence on a client;
- f. long association of senior personnel with a listed entity audit client;
- g. audit committee approval of services to a listed entity audit client; and
- h. provision of services in addition to the audit engagement.

We have prepared the following comments to facilitate our discussion with you regarding independence matters. We are not aware of any relationships between the TTC or its management and PricewaterhouseCoopers LLP that may reasonably be thought to bear on our independence that have occurred.

We hereby confirm that we are independent with respect to the TTC within the meaning of the Rules of Professional Conduct of the Institute of Chartered Accountants of Ontario from April 30, 2012, the date of our last independence letter to April 15, 2013.

This report is intended solely for the use of the Audit Committee, the Board of Directors, management and others within the TTC and should not be used for any other purpose. We look forward to discussing with you the matters addressed in this letter at our upcoming meeting on April 25, 2013.

Yours very truly,

Pricewaterhouse Coopers LLP

Chartered Accountants, Licensed Public Accountants

cc: Members of Audit Committee

PricewaterhouseCoopers LLP, Chartered Accountants PwC Tower, 18 York St, Suite 2600, Toronto, Ontario Canada M5J 0B2 T:+1 416 947 8941, F:+1 416 947 8956, www.pwc.com/ca

# Appendix D: Management Letter

PwC 27



April 15, 2013

Mr. Michael A. Roche Head of Finance & Treasurer Toronto Transit Commission 1900 Yonge Street Toronto, ON M4S 3B2

Dear Mr. Roche:

#### Report to Management 2012 Audit of Toronto Transit Commission

We have substantially completed our audit examination of the Toronto Transit Commission (referred to as the TTC throughout this report). Our audit was directed at providing the basis for our opinion on the consolidated financial statements for the year ended December 31, 2012. During the course of our work, we noted several areas where we believe that controls and procedures could be improved and accordingly, we enclose a memorandum of recommendations designed to address these matters. We summarize these observations and recommendations in the appendix attached to this letter.

Our examination was designed in accordance with Canadian generally accepted auditing standards to enable us to express an opinion on the consolidated financial statements as a whole and our work involved evaluating only those systems and internal controls in your organization upon which we intend to rely. The objective of an audit is to obtain reasonable assurance whether the consolidated financial statements are free of material misstatement. It is not designed to identify and cannot necessarily be expected to uncover fraud, defalcations and other irregularities. Therefore, this memorandum does not necessarily include all matters that may be of interest to management, which a more extensive or special internal controls examination might develop.

The responsibility for the maintenance of an adequate system of internal control, as well as for the prevention and detection of irregularities rests with management and we trust you will find the recommendations in this letter helpful in achieving this objective.

This communication is prepared solely for the information of management and is not intended for any other purpose. We accept no responsibility to a third party who uses this communication.

We would like to take this opportunity to thank the management and staff of the TTC for the co-operation that we received during the course of our audit. Please do not hesitate to contact us if there are any matters in this letter that you would like to discuss further.

Pricewaterhouse Coopers LLP

Cathy Russell Partner Audit and Assurance Group

#### APPENDIX

#### **Business Process Control Observations**

. Toronto Transit Commission (TTC)				
1.1	Approval of the processing manual journal entries	2		
1.2	Implement process controls to track inventory requests made outside of the IFS system $$	3		
<b></b> 3	Automate the allocation of labour costs	4		
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2.1	User access considerations.	5		
2.2	Implementation of audit logs in application software	7		

#### 1. Toronto Transit Commission (TTC)

#### 1.1 Approval of processing manual journal entries

#### Observation

In our testing manual journal entries in the current year two control observations were noted:

- We noted circumstances where journal entries were drafted and approved by the same individual, without a secondary review.
- ii) We noted circumstances where journal entries, drafted by managers and supervisors, were being reviewed by subordinates to those who drafted the entries.

#### **Implications**

A lack of effective segregation of duties in posting manual journal entries or inadequate review and approval of manual journal entries may lead to a risk that unauthorized journal entries are made without detection

#### Recommendation

PwC recommends that all manual journal entries be independently reviewed in accordance with the TTC's approval matrix before being posted to the general ledger. Individuals who have the ability to draft manual journal entries should also not have the ability to approve the same entry.

#### **Management Response**

We agree. The current policy will be reviewed, updated and communicated as required, by mid-year.

#### 1.2 Implement process controls to track inventory requests made outside of the IFS system

#### Observation

During our testing of the inventory cycle count process, it was noted that there were a number of book to physical adjustments due to inventory records within the IFS system often overstating the quantity of inventory items on-

Upon further investigation we noted that the primary reason for the book to physical differences was due to inventory items being requested and removed from TTC warehouses outside of the IFS inventory management system.

#### **Implications**

Inventory usage may not be identified until the inventory items were counted resulting in inaccuracies in the accounting records. As well, inventory could be misappropriated without detection.

#### Recommendation

All inventory requests for materials or replacement parts should be made through the inventory management process and should be recorded within the IFS inventory management system.

#### **Management Response**

Agreed, M&P is in the process of working with IT to have bar coding scanning system project approved for implementation to assist with the control of the inventory material in the various warehouses which will be scanned and the inventory system updated by a store person or a mechanic when the operations group needs a part for a vehicle or to perform their work.

The mechanic is responsible to record the stock code and quantity taken on a Material Requisition form posted in each stockroom. In Bus Operations locations the Work Order Stock Requisition (WOSR) process is followed to allow mechanics to take the part out of the stockroom and fix the vehicle and the mechanic will update their work order recording the parts taken against the WOSR for the work performed. The store person will process the WOSR and update the inventory system at the end of the shift. Management will remind and reinforce this process with their staff to ensure compliance.

#### 1.3 Automate the allocation of labour costs.

#### Observation

Currently, the TTC uses multiple manual processes to allocate labour costs to various general ledger accounts.

#### **Implications**

The use of manual spreadsheets and estimates to determine the labour to be allocated to various general ledger accounts is more time intensive and increases the risk of error.

#### Recommendation

We understand that the payroll system (OARS) has the capability of allocating labour costs automatically to various GL accounts (operating or capital). We recommend that the capabilities within OARS be utilized to allocate labour costs automatically between the appropriate general ledger accounts.

#### **Management Response**

The OARS system does have the capability of processing labour costs directly to the general ledger accounts. However, many areas throughout the TTC have other systems that they use to allocate costs to the General Ledger. These systems provide the reporting tools they need to manage their business appropriately and they are reluctant to give up the tools they know so well. We will endeavour to educate areas about OARS and the options available to them to ensure that over time we use the system to its fullest potential.

#### 2. IT Control Recommendations

#### 2.1 User access considerations

#### Observation

During our audit procedures, we noted the following IT control recommendations related to user access:

- We noted that a number of user accounts for terminated employees were not disabled in a timely manner and found evidence that a number of those user accounts were used to access the TTC network after termination.
- ii) We noted a number of user accounts in IFS (purchase and payable application software) for employees who transferred to another department but retained access to process goods receipts and issue payments.
- iii) We noted that there is no process in place to periodically review user access rights within IFS.

#### Implications

Unauthorized transactions could be performed or unauthorized access obtained using the user accounts of terminated or transferred employees.

Inappropriate access rights may be assigned to users and this may lead to the risk that unauthorized transactions could be performed or unauthorized access could be obtained.

#### Recommendation

User access for terminated employees should be removed as soon as possible following employment termination. User access for transferred employees should be modified appropriately on a timely basis after an employee has changed jobs.

The TTC Information Security policy should require that staff terminations or transfers be communicated to the IT department in a timely manner to ensure that unauthorized employees no longer have access to the system.

A formalized process should be implemented to review the appropriateness of user access rights on IFS at least once annually.

#### **Management Response**

The "Disabling Process for Terminated Employees/Contractors" has undergone a review and update and was newly published as of April 4, 2013. Updates include streamlining the notification process for unplanned terminations as well as timelines to remove all access to applications of terminated Users. This process was signed off by all affected Department Heads responsible for maintaining ID administration.

TTC Information Security Policy 7.2.2.6.5.3 currently advises all Staff that any changes to an employee's ID in their charge is to be communicated to the IT Services Department.

#### 7.2.2.6.5.3

"It is the responsibility of the employee's immediate supervisor to follow the instructions in the Termination, Transfer, Disciplinary Checklist when an employee change occurs, e.g. contact ITS to arrange for a userid or password change.",

IT will remind the Management team that they should advise their staff that timely compliance with this policy is required.

As recommended, an Annual Audit of IFS user's access will be conducted by the Materials and Procurement, Materials Management Systems admin. One of the focus points of the Audit will be validating users assigned IFS role(s) and employees current cost centre.

#### 2.2 Implementation of audit logs in application software

#### Observation

PwC noted the application software for Millennium (general ledger) and OARS (payroll system) do not have audit logs in place to track which users have accessed or made changes to the application data.

#### Implication

The lack of audit logs within these applications leads to the risk that these applications could be accessed or changes made to application data by unauthorized users may go undetected.

#### Recommendation

Understand that TTC management is in the process of assessing new ERP systems. As part of this assessment, management should ensure that audit logs exist over each of these processes. Once in place, a process should be implemented to review the audit logs on a periodic basis.

#### **Management Response**

As recommended, TTC management will ensure that new ERP systems include an audit trail logging module. Also, any new system will include audit trail logging module as part of the development requirements. Furthermore, TTC staff will examine what is possible with existing systems and make a decision by the end of the year.