# TTC AUDIT COMMITTEE REPORT NO.

MEETING DATE: October 26, 2012

SUBJECT: FINAL REPORT - TTC EMPLOYEES OVERTIME AND RELATED

EXPENSES - CONTINUOUS CONTROLS MONITORING

## **ACTION ITEM**

## RECOMMENDATION

It is recommended that the TTC Audit Committee:

- Receive for information the attached report from the Auditor General's Office, City of Toronto, on the update status of the TTC Employees Overtime and Related Expenses

   Continuous Controls Monitoring; and
- (2) Forward the report to a regular meeting of the Commission for information and then to the City Audit Committee.

#### BACKGROUND

The Auditor General advised the TTC Audit Committee at the April 30, 2012 meeting that the development of an ongoing process to identify unusual levels of employee overtime had been initiated at the City. The Auditor General further advised that a similar process was being undertaken at the TTC. In this context, the TTC Audit Committee requested the Auditor General to provide a status update on the overtime project to the next TTC Audit Committee meeting.

The project, known as continuous controls monitoring, includes an ongoing review and analysis of employee overtime as well as other employee related expenses.

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## AUDITOR GENERAL'S REPORT ACTION REQUIRED

## Toronto Transit Commission, Employees Overtime and Related Expenses – Continuous Controls Monitoring

| Date:                | September 12, 2012              |  |  |  |  |
|----------------------|---------------------------------|--|--|--|--|
| To:                  | TTC Audit Committee             |  |  |  |  |
| From:                | Jeff Griffiths, Auditor General |  |  |  |  |
| Wards:               | All                             |  |  |  |  |
| Reference<br>Number: |                                 |  |  |  |  |

## SUMMARY

In 2011, the Auditor General initiated a project known as "continuous controls monitoring" at the City. In general terms, the purpose of the project is to identify and isolate unusual, specific transactions throughout the City (such as excessive overtime in payroll) and forward this information to management for further review and analysis. The transactions are extracted from the financial information system using specialized audit software. Transactions initially selected for continuous controls monitoring at the City included employee overtime, mileage reimbursements, meal allowance and standby pay.

The benefits of continuous controls monitoring is the ability to:

- Monitor every transaction throughout the organization
- Automate routine audit testing
- Detect anomalies that may trace fraud, abuse or errors
- Identify areas where internal controls are inadequate or need to be improved

At its meeting of April 30, 2012, the Auditor General advised the TTC Audit Committee that a similar process was being undertaken at the TTC. At the request of the TTC Audit Committee, a status report on the project was provided at the Committee's July 26, 2012 meeting.

This current report provides the result of our analysis of TTC payroll for the 6 months ended June 30, 2012 and the 12 months ended December 31, 2011. Exception reports relating to employees' payroll related expenses were provided to TTC management in July 2012. The TTC Chief Executive Officer was requested to review the extent of

overtime and other payroll related expenses and determine whether or not there were opportunities to reduce these expenditures and to ensure that appropriate controls are in place to manage these expenditures.

We have reviewed information provided by management in response to the documentation provided by the Auditor General's Office. In all cases, management indicated that the levels of overtime were appropriately approved and operationally required. In a number of cases however, it was indicated that overtime amounts would not recur in the future.

Continuous controls monitoring has led to an increased focus on the management of overtime. The Chief Executive Officer has indicated to us that "This issue is a priority area for me as Chief Executive Officer and it is a standing agenda item on the recently introduced monthly Performance Executive Meeting".

### RECOMMENDATIONS

#### The Auditor General recommends that:

- 1. The TTC Audit Committee receive this report for information; and
- 2. Forward the report to the City of Toronto's Audit Committee.

## Financial Impact

There are potential savings as a result of continuous controls monitoring. The extent of the savings cannot be quantified at this time.

Since the implementation of continuous controls monitoring of employee overtime at the City, overtime costs have decreased from \$45 million in 2010 to \$41 million in 2011 and employee mileage reimbursements have decreased by \$300,000 in 2011 as compared to 2010.

#### **DECISION HISTORY**

The TTC Audit Committee at its meeting of April 30, 2012 directed TTC staff to work with the Auditor General on the overtime monitoring and approval process and requested the Auditor General to report back at its next meeting. The meeting documents are available at:

http://www.ttc.ca/About\_the\_TTC/Audit\_Committees/Audit\_Committee\_Meetings/2012/July\_26/Minutes/Minutes\_April\_30.jsp

#### COMMENTS

The use of continuous controls monitoring was initiated at the City in early 2011 with the intent to expand the process to City Agencies and Corporations. The TTC was selected as the first entity to be subject to the continuous control monitoring process.

TTC payroll information for the 6 months ended June 30, 2012 and the 12 months ended December 31, 2011 was analyzed within certain criteria and results provided to TTC management. The exception criteria established for these reports was similar to those initially used for the City:

- Staff with unscheduled overtime exceeding 50 per cent of base pay
- Staff with standby pay greater than \$7,500 annually
- Kilometrage Over 10,000 kilometers in annual claims
- Meal allowance reimbursement over \$1,000 in a calendar year

This criteria may be amended in the future. The exception reports generated by the audit software were provided to TTC management. These reports included the individual's annual salary, the extent of overtime, standby pay, mileage claims and meal allowances earned during the reporting period.

The following table is a high level summary of the relevant information for the TTC's more than 13,000 staff for 2012 and 2011 (exception criteria are prorated for the June 30, 2012 data):

|   | For the six months ended June 30, 2012 | For the twelve<br>months ended<br>December 31, 2011 |
|---|--|---|
| Annual Payroll  | \$470 million                          | \$853 million                                       |
| Total Overtime*   | \$34 million                           | \$72 million  |
| Number of Staff with Unscheduled Overtime in excess of 50% of Base Salary | 92                                     | 143   |
| Total Standby Pay   | \$378,000                              | \$743,000   |
| Number of Staff who earned in excess of<br>\$7,500 Annual Standby Pay     | 22                                     | 20  |
| Number of Staff who claimed over 10,000 km of mileage in Annual Claims    | 7                                      | 5   |
| Number of Staff who claimed in excess of \$1,000 in Annual Meal Allowance | 3                                      | 7   |

<sup>\*</sup>includes \$4.6 million in 2012 and \$7.8 million in 2011 as scheduled overtime

A summary of overtime statistics by department is attached as Appendix 1.

We have reviewed information provided by management in response to the documentation provided by the Auditor General's Office. In all cases, management indicated that the levels of overtime were appropriately approved and operationally required. In a number of cases however, it was indicated that overtime amounts would not recur in the future.

Continuous controls monitoring has led to an increased focus on the management of overtime. The Chief Executive Officer has indicated to us that "This issue is a priority area for me as Chief Executive Officer and it is a standing agenda item on the recently introduced monthly Performance Executive Meeting".

As part of the continuous controls monitoring process, the exception reports will be generated quarterly and distributed to TTC management. The intent is that our Office will coordinate the initial reviews with responsibility for the process being transferred to TTC management staff at an appropriate time.

### CONCLUSION

The use of continuous controls monitoring of staff overtime and related expenses will assist TTC management in improving internal controls over these expenses and potentially generate savings through enhanced management controls and changes in processes.

#### CONTACT

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#### SIGNATURE

Jeff Griffiths, Auditor General

12-TTC-01

#### **ATTACHMENTS**

Appendix 1: Overtime Statistics by Departments – 2012 (six months) and 2011

## Overtime Statistics by Departments – 2012 (six months)

| Department .                | Total Pay(\$)      | Total Overtime* | Total<br>Employees | Total<br>Employees OT<br>>50% of Base<br>Pay (\$) | Overtime as<br>Percent of<br>Base Pay<br>Range (%) | Number of<br>Employees<br>with OT > 50%<br>of Base Pay |
|-----------------------------|--------------------|-----------------|--------------------|---|--|--|
| Bus Transportation          | \$161,345,702      | \$11,468,821    | 4,785              | 802,210   | 51 - 119   | . 38   |
| Rail Transportation         | 69,899,658         | 8,977,539       | 2,047              | 662,610   | 51 - 85  | 29   |
| Plant Maintenance           | 78,513,450         | 7,038,589       | 2,192              | 452,600   | 50 - 82  | 20   |
| Rail Cars and<br>Shops      | 61,433,509         | 3,331,244       | 1,655              | 134,335   | 51 - 105   | 5  |
| Bus Maintenance             | 33,509,993         | 925,229         | 891                | 1   | 52   | F  |
| Information<br>Technology   | 9,602,476          | 405,049         | 207                | <u> -</u>   |  |  |
| Rail Infrastructure         | 13,005,629         | 401,621         | 278                | =   | ~  | =  |
| Materials and Procurement   | 8,805,349          | 260,683         | 237                | -   |  |  |
| Training and<br>Development | 5 <b>,</b> 875,491 | 239,448         | 132                | -   | _  | 12   |
| Other Departments           | 27,707,275         | 831,504         | 678                | _   |  |  |
|                             | \$469,698,532      | \$33,879,727    | 13,102             | 2,051,755   |  | 92   |

## Overtime Statistics by Departments - 2011

| Department                   | Total Pay (\$) | Total Overtime* (\$) | Total<br>Employees | Total<br>Employees OT ><br>50% of Base<br>Pay (\$) | Overtime as Percent of Base Pay Range (%)   | Employees<br>with OT ><br>50% of Base<br>Pay |
|------------------------------|----------------|----------------------|--------------------|--|---|--|
| Bus<br>Transportation        | \$291,424,110  | \$25,032,406         | 4,711              | 2,418,737  | 51 - 107  | 60   |
| Rail<br>Transportation       | 125,366,415    | 19,501,904           | 1,978              | 2,830,504  | 50 - 130  | 64   |
| Plant<br>Maintenance         | 138,640,374    | 13,521,100           | 2,044              | 479,730  | 50 - 76   | 12   |
| Rail Cars and<br>Shops       | 112,227,645    | 6,296,402            | 1,620              | 192,650  | 63 - 106  | 4  |
| Bus Maintenance              | 61,541,178     | 2,356,804            | 876                | 28,860   | 53  | 1  |
| Information<br>Technology    | 18,303,487     | 1,150,200            | 208                | _  |   | _  |
| Rail<br>Infrastructure       | 25,789,247     | 908,416              | 294                | -  | Pr. 75 - 24 - 111 | -  |
| Materials and<br>Procurement | 15,360,929     | 820,725              | 214                | -  |   |  |
| Training and<br>Development  | 10,522,250     | 541,796              | 126                | •  | -   | -  |
| Other<br>Departments         | 53,916,437     | 1,413,382            | 687                | 62,339   | 51 - 63   | 2  |
|                              | \$853,092,072  | \$71,543,135         | 12,758             | 6,012,820  |   | 143  |

<sup>\*</sup>includes \$4.6 million in 2012 and \$7.8 million in 2011 as scheduled overtime